

MINUTES - COMMITTEE OF THE WHOLE

MEETING HELD THURSDAY, APRIL 24, 2003, AT 8:10 A.M.

PRESENT: Mayor Lowe, in the Chair, and Councillors Coleman, Fleming, Fortin, Holland, Hughes, Savoie and Thornton-Joe.

ABSENT: Councillor Madoff

Mr. Jack Basey, Acting City Manager, attended for the entire meeting and Messrs. Carlsen, Dellebuur, Galavan, Koch, McCliggott, Matanowitsch, O'Reilly, Sikstrom, Timms, and Woodland, Ms. Atkinson, Ms. Chase, Ms. Fowler, Ms. McKay, Ms. Masters, Ms. O'Regan, Ms. Price-Douglas, Ms. Ramsay, Ms. Zink, Chief Battershill, and Deputy Chief Varley attended for portions of the meeting.

Recording Secretary: Linda Johnson

WORKSHOP

CASINOS – ZONING REGULATIONS AND POLICY

03/343

The following City staff members addressed Committee regarding zoning regulations and possible policy development for casinos within the City of Victoria.

- Economic Development Planner: Discussed revenue and employment opportunities.
- Police Chief: Advised that there are no specific policing objections at present, however the police department requests to be involved in the development process.
- Manager, Community Development: Discussed the social impacts of casino gaming. Distributed two studies (from Nanaimo and Moncton) on the subject. Committee requested further information on monitoring presently being done on the View Royal casino. What is their experience to date with problem gamblers? Also, has there been studies done to show that a second casino in the area would increase problems?
- Manager, Transportation: Discussed parking requirements for a "local" facility (rather than a "resort" casino). Emphasized that proper studies must be done in order to minimize a negative parking effect on nearby businesses.
- Manager, Planning Division: Discussed land use planning and outlined three areas of the City for possible casino development.
- Manager, Regulatory & Development: Discussed the City's present regulatory framework and Provincial regulations. Discussed the role of local government in casino applications.

ACTION: Councillor Coleman moved that the information provided by staff on Casino Zoning Regulations and Policy, be received for information.

DELEGATIONS

BC ASSESSMENT

03/342

Mr. Brian Hawkins, Area Assessor, and Mr. Gerry Marolla, Deputy Assessor, BC Assessment, provided a "Property Assessment Overview" for Committee. They discussed the following:

- Structure and responsibilities of BC Assessment.
- How "actual value" is determined.
- Relationship between assessment and taxation.
- Increases in assessed values.
- Outstanding appeals.

MINISTRY OF CHILDREN AND FAMILIES **VANCOUVER ISLAND**

03/341

Ms. Jane Cowell, Interim Chief Executive Officer, Ministry of Children addressed Committee regarding the impact that recent changes to the Ministry will have on the provision of social services in Victoria. They are presently working on the province's 3 year plan to balance the budget, which has resulted in a 23% cut to the Ministry's budget. In south Vancouver Island the cuts will be closer to 30%. Provincial staff is still working on a final service plan, but it is expected that early prevention programs will be cut.

BURNSIDE GORGE COMMUNITY ASSOCIATION **HOMELESS FAMILIES PROJECT**

03/340

Ms. Colleen Kasting, Community Housing Coordinator provided an update on a Homeless Families project the Burnside Gorge Community Association has been working on for a year, initially under a federal homelessness initiative (SCPI) and now with funding from the Ministry of Human Resources. They have worked with approximately 260 families, including over 370 children. She outlined the problems faced by these families, including increasing rents and hydro cut-offs.

Committee requested that the issues of:

- 1) increased rents under a revised Residential Tenancy Act, and
- 2) inability of families to pay hydro bills, and the subsequent cut off of services,

be referred to the Housing Advisory Committee and/or the Social Planning Advisory Committee for review and recommendations.

QUADRA SCHOOL

Mr. Rob Parker, Principal, and Ms. Robyne Maxwell, Parent Advisory Council President, Quadra School, addressed Committee regarding their concerns with the speed limit on Quadra Street in front of the school. Finlayson Street, which also borders the school has a 30 km/hr school zone limit, while the speed limit on Quadra remains 50 km/hr. City Traffic Division staff have advised school representatives that the speed limit has not been reduced because Quadra Street is a main commuter route, and a fence separates the school from the street. The school disputes these claims, and requests that the speed limit on Quadra between Tolmie and Topaz Streets be reduced to 30 km/hr.

Transportation Division staff advised that this issue will be discussed in detail at the next Advisory Transportation Committee meeting to be held May 20, 2003 at 12:00 p.m. At that time staff will provide proposals for traffic calming in addition to further consideration of a reduced speed zone.

Mr. Parker and Ms. Maxwell were invited to attend the next meeting of the Advisory Transportation Committee to participate in these discussions.

TRANSPORTATION

SPEED LIMIT AT QUARDA SCHOOL

03/338

Committee of the Whole, at its meeting on March 20, 2003, referred the issue of the speed limit at Quadra School to the Advisory Transportation Committee for its review.

Committee received a memorandum dated April 16, 2003 advising that this matter was discussed by the Advisory Committee and it was determined that more information is needed before the Committee can suggest possible solutions.

The Advisory Committee passed the following motion:

That the request for a 30 kmh speed zone adjacent to Quadra School be referred to staff for further study, with a presentation of options at the next meeting of ATC on May 20, 2003.

ACTION: Councillor Hughes moved that the report dated April 16, 2003 from the Advisory Transportation Committee regarding the speed limit at Quadra School, be received for information.

GRANTS

SPECIAL PROJECT GRANTS – SPRING 2003

03/337

Committee received a memorandum dated April 24, 2003 from the Community Development Planner providing a summary of the Special Project Grant applications for the Spring 2003 intake, and making funding recommendations for consideration by Council. 13 grant applications were received, with a total amount requested of \$52,014.36.

Approximately 60% (\$48,270) of the total budget for Special Project Grants was approved by Council for allocation in the Spring intake.

ACTION: Councillor Hughes moved that it be recommended to Council that the following Special Project Grant, be approved:

APPLICANT	AMOUNT APPROVED
Oaklands Community Association - <i>Community Marketing Plan</i>	\$ 3,000

ACTION: Councillor Holland moved that it be recommended to Council that the following Special Project Grants, be approved:

APPLICANT	AMOUNT APPROVED
Learning Disabilities Association - <i>LD Taskforce 2003</i>	\$ 2,500
Lifecycles Project Society - <i>A Celebration of Apples</i>	4,000
Victoria West Community Association - <i>Vic West Fest</i>	1,000
View Towers Tenants Association - <i>Come Build Your Community Spirit</i>	1,250
YM-YWCA of Greater Victoria - <i>Women Speak</i>	3,500
Better Environmentally Sound Transportation - <i>Off Ramp Communities</i>	1,000
Fairfield Community Association - <i>International Car Free Day</i>	Decline
YM-YWCA of Greater Victoria - <i>Welcome to Your Watershed</i>	3,500
Downtown Blanshard Advisory Committee - <i>The Hillside-Quadra Community Arts Centre</i>	4,000
Island Voices - <i>Critical Media Literacy Documentary</i>	3,500

Councillor Fortin advised that his employer has an association with the following organizations, and because of this potential conflict of interest he left the meeting at 11:00 a.m.

ACTION: Councillor Savoie moved that it be recommended to Council that the following Special Project Grants, be approved:

APPLICANT	AMOUNT APPROVED
Victoria Association for Community Living - <i>Community Living Day Festival</i>	\$ 2,500
Foundation 2000 Plus - <i>The Gorge Clean-up 2003</i>	1,750

Councillor Fortin returned to the meeting at 11:01 a.m.

PLANNING & DEVELOPMENT

REZONING APPLICATION #02-26
401 GARBALLY ROAD

03/336

Committee received a memorandum dated April 16, 2003 from the Senior Planner regarding Rezoning Application #02-26 for 401 Garbally Road. The applicant has submitted a revised parking proposal to remove all public parking spaces from the Garbally Landing site and replace them with landscaping. The Selkirk Waterfront Master Agreement requires 27 public parking spaces, and the applicant's recently reviewed Development Permit plans included 25 spaces. The new proposal, with no parking spaces, was submitted as a result of a discussion at a previous Committee of the Whole meeting.

ACTION:

Councillor Savoie moved that it be recommended to Council that:

- 1) The revised parking proposal for Rezoning Application #02-26 for 401 Garbally Road, be endorsed.
- 2) The City Solicitor be instructed to prepare an amendment to the Master Development Agreement reducing the required public pocket parking from 27 spaces to nil at Garbally Landing.
- 3) The revised landscape plans dated April 14, 2003 be approved and substituted for those included in the March 4, 2003 Development Permit set of plans.
- 4) The amended Master Development Agreement and the Development Permit (including the revised landscaping plan) be considered concurrently with the public hearing for the rezoning application on May 8, 2003.

REZONING APPLICATION #03-6
2736 FIFTH STREET

03/335

Committee received a memorandum dated April 17, 2003 from the Planning Division regarding Rezoning Application #03-6 for 2736 Fifth Street. The proposal is to rezone a duplex-zoned property to allow the additional development of a duplex in the rear yard and the retention of the existing single family dwelling in the front yard.

ACTION:

Councillor Fleming moved that it be recommended to Council that Rezoning Application #03-5 for 2736 Fifth Street, be forwarded for consideration at a public hearing and that the City Solicitor be instructed to prepare the necessary Zoning bylaw amendments based on the draft zone outline attached as Appendix 2 to the report dated April 17, 2003 from the Planning Division, subject to the following conditions:

- 1) Submission of a parking study to the satisfaction of the Director of Engineering.
- 2) Submission of a fully dimensioned parking and access plan to the satisfaction of the Director of Engineering prior to the public hearing.
- 3) Confirmation of consultation with the Hillside-Quadra Neighbourhood Action Group prior to public hearing.
- 4) Review by the Advisory Planning Commission.
- 5) Review by the Advisory Design Panel.

- 6) Referral to the City's Heritage Advisory Committee to review the heritage significance of the existing house.

CRIDGE CENTRE FOR THE FAMILY
PROPOSED SCHOOL

03/334

Committee received a memorandum dated April 22, 2003 from the Planning Division advising that the Elizabeth Buckley School for the Hearing Impaired would like to relocate to the Cridge Centre for the Family, and has submitted a building permit for change of use.

Bylaw #96-32 which would delete schools as a permitted use in the R1-B Zone received 1st and 2nd readings by Council, but has not been adopted. In order for the building permit to be approved, Council must, under Section 929 of the *Local Government Act*, waive its authority to withhold the permit.

ACTION: Councillor Holland moved that it be recommended to Council that a building permit be issued to the Cridge Centre for the Family for a change of use for school, subject to meeting all bylaw and code requirements.

REZONING #03-1 – 240-252 COOK STREET
1035/39/43 SUTLEJ STREET

03/333

Committee of the Whole, at its meeting on April 17, 2003 tabled consideration of Rezoning Application #03-1 for 240-252 Cook Street, 1035/39/43 Sutlej Street pending the completion of a facilitated dialogue between the applicant and the community association.

The Director, Planning & Development provided an update on discussions he has had with the two parties.

Committee requested that the facilitated dialogue take place as soon as possible, and the Director report back to Committee of the Whole in two weeks.

CITY PLANNING DIVISION 2003 WORK PLAN

03/332

Committee of the Whole, at its meeting on April 17, 2003 reviewed the 2003 Planning Division Work Program and requested that a list of planning priorities be prepared and forwarded to the April 24th, 2003 Committee meeting.

Committee received a memorandum dated April 17, 2003 from the Manager, Planning Division with an attached list of strategic priorities for review and approval.

ACTION: Councillor Savoie moved that the City Planning Division 2003 Draft Work Program, as attached to the report dated April 17, 2003 from the Manager, Planning Division, be approved, with the following changes:

- Alston-Tyee-Bay Land Use Policy priority should be changed from B to A.

- Before continuing work on the Rock Bay Precinct Plan, staff were requested to ensure that Transport Canada and BC Hydro are willing to participate.
- The following planning project be added to the Appendix list of projects for consideration beyond 2003:
James Bay Five Corners area.

ADMINISTRATIVE MATTERS

CONSOLIDATION & REVISION OF BYLAWS

03/331

Committee received a memorandum dated April 16, 2003 from the Corporate Administrator regarding consolidation and revision of bylaws. Sections 280.1 to 280.6 of the Local Government Act, and Bylaw No. 01-108 provide the authority and the process for the Corporate Administrator to consolidate and / or revise bylaws as required.

Consolidated bylaws do not change the law from that previously adopted by Council and are in effect only compilations of an original bylaw and its amending bylaws. The authority to revise a bylaw permits more substantive changes to the form and content but not the meaning of the bylaw. The Corporate Administrator advised that in undertaking this project there may also be substantive issues with bylaws. These issues will be identified along with recommendations to resolve any such issues.

ACTION: Councillor Fleming moved that it be recommended to Council that the Corporate Administrator be instructed to proceed with the proposed bylaw consolidation and revision project and bring forward all revised bylaws for Council's consideration.

2002 CIVIC ELECTION

CAMPAIGN FINANCING DISCLOSURE STATEMENTS

03/330

Committee received a memorandum dated April 23, 2004 from the Corporate Administrator advising that two candidates in the 2002 Civic Election did not file their Section 90 campaign financing disclosure statements by April 16, 2003, the end of the late filing period, nor did they seek relief from this obligation from the BC Supreme Court. Section 92.2 of the Local Government Act requires the Corporate Administrator to present a report to Council as soon as practicable identifying candidates that failed to file within the prescribed time period. The two candidates, Mr. Ron Lund and Mr. John David Burke, are now disqualified from being nominated for, elected to or holding office on a local government, the council of the City of Vancouver or a board of school trustees, or as a local trustee of the Islands Trust, until after the next general local election. The names of the two candidates will be forwarded to the Inspector of Municipalities to be included in the Inspector's list of candidates disqualified from candidacy in the next British Columbia local government election.

ACTION: Councillor Holland moved that the report dated April 23, 2004 from the Corporate Administrator regarding 2002 Civic Election – Section 92.2 Report, Campaign Financing Disclosure Statements, be received for information.

DISPOSITION OF COMMUNICATIONS

Committee received a memorandum dated April 17, 2003, from the Manager, Administration, reporting that certain communications received in the Legislative Services Division have been dealt with on the date and in the manner indicated.

ACTION: Councillor Holland moved that the Disposition of Communications dated April 17, 2003 from the Manager, Administration, be received for information and filed.

PROCLAMATIONS

03/328

ACTION: Councillor Fortin moved that the following proclamations be approved and forwarded to the appropriate Council meeting:

<i>Hudson's Bay Company Day</i>	<i>May 2, 2003</i>
<i>(with the deletion of the following words: "and the Grand Opening of its new Victoria-Downtown store")</i>	
<i>Emergency Preparedness Week</i>	<i>May 4-10, 2003</i>
<i>Elizabeth Fry Week</i>	<i>May 4-10, 2003</i>
<i>Natural & Cultural Heritage</i>	
<i>Stewardship Week</i>	<i>July 2-6, 2003</i>

COUNCILLOR INFORMATION SHARING

COMMUTER CHALLENGE

03/327

Councillor Savoie reminded Committee that the 2003 Commuter Challenge will take place June 2 – 6, 2003. She outlined details of the event and encouraged Councillors, employees, and citizens to use alternate forms of transportation to commute to work during that week.

DAN HARRIS COMMEMORATIVE ROW

03/326

Councillor Thornton-Joe advised that she attended a ceremony at the Inner Harbour on April 23, 2003 where she received, on behalf of the City, a miniature bust of Dan Harris from the citizens of Fairhaven, Washington. Mr. Harris, aka Dirty Dan Harris, rowed from Victoria to Fairhaven in 1853 and founded that community. In recognition of the two communities shared history, friendship, and commerce, and in honour of Mr. Harris, the Dan Harris Commemorative Row started in the Inner Harbour on April 23 and will finish in Fairhaven on April 26, 2003.

WORKSHOP

VICTORIA CONFERENCE CENTRE

03/325

Mr. John Hill, General Manager; and Ms. Jocelyn Jenkins, Director of Marketing and Sales, presented a Council workshop giving a business overview of the Victoria Conference Centre (VCC). They discussed the following issues:

- How meetings, conferences and exhibitions benefit the community
- Core business of the VCC
- The Convention Industry
- What the VCC needs to maximize business

Committee requested that staff prepare a consolidated report to be considered during the closed portion of a Committee of the Whole meeting, advising on the next steps to be taken towards possible expansion of the Victoria Conference Centre.

The meeting adjourned at 1:10 p.m.

Mayor Lowe, Chair